S. 1340

IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 22, 2002

Referred to the Committee on Resources, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

AN ACT

To amend the Indian Land Consolidation Act to provide for probate reform with respect to trust or restricted lands.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Indian Probate Reform
- 5 Act of 2002".

SEC. 2. FINDINGS.

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<i>!</i> .	Congress	makes	the	± 0110	ommo	findings:
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- (1) The General Allotment Act of 1887 (commonly known as the 'Dawes Act'), which authorized the allotment of Indian reservations, did not allow Indian allotment owners to provide for the testamentary disposition of the land that was allotted to those owners.
- (2) The Dawes Act provided that allotments would descend according to State law of intestate succession based on the location of the allotment.
- (3) The Federal Government's reliance on the State law of intestate succession with respect to the descendency of allotments has resulted in numerous problems affecting Indian tribes, their members, and the Federal Government. Those problems include—
 - (A) the increasing fractionated ownership of trust and restricted land as that land is inherited by successive generations of owners as tenants in common;
 - (B) the application of different rules of intestate succession to each of a decedent's interests in trust and restricted land if that land is located within the boundaries of more than 1 State, which application makes probate planning unnecessarily difficult and impedes efforts

1	to provide probate planning assistance or ad-
2	vice;
3	(C) the absence of a uniform general pro-
4	bate code for trust and restricted land which
5	makes it difficult for Indian tribes to work co-
6	operatively to develop tribal probate codes; and
7	(D) the failure of Federal law to address
8	or provide for many of the essential elements of
9	general probate law, either directly or by ref-
10	erence, which is unfair to the owners of trust
11	and restricted land and their heirs and devisees
12	and which makes probate planning more dif-
13	ficult.
14	(4) Based on the problems identified in para-
15	graph (3), a uniform Federal probate code would
16	likely—
17	(A) reduce the number of unnecessary
18	fractionated interests in trust or restricted land;
19	(B) facilitate efforts to provide probate
20	planning assistance and advice;
21	(C) facilitate inter-tribal efforts to produce
22	tribal probate codes pursuant to section 206 of
23	the Indian Land Consolidation Act (25 U.S.C.
24	2205); and

1	(D) provide essential elements of general
2	probate law that are not applicable on the date
3	of enactment of this subtitle to interests in
4	trust or restricted land.
5	SEC. 3. INDIAN PROBATE REFORM.
6	(a) Testamentary Disposition.—Subsection (a) of
7	section 207 of the Indian Land Consolidation Act (25
8	U.S.C. 2206(a)) is amended to read as follows:
9	"(a) Testamentary Disposition.—
10	"(1) General devise of an interest in
11	TRUST OR RESTRICTED LAND.—
12	"(A) In general.—Subject to any appli-
13	cable Federal law relating to the devise or de-
14	scent of trust or restricted property, or a tribal
15	probate code enacted pursuant to section 206,
16	the owner of an interest in trust or restricted
17	land may devise such an interest to the Indian
18	tribe with jurisdiction over the land so devised,
19	or to any Indian in trust or restricted status or
20	as a passive trust interest (as provided for in
21	section 207A).
22	"(B) Status.—The devise of an interest
23	in trust or restricted land to an Indian under
24	subparagraph (A) shall not alter the status of
25	such an interest as a trust or restricted interest

1	unless the testator provides that the interest is
2	to be held as a passive trust interest.
3	"(2) Devise of trust or restricted land
4	IN PASSIVE TRUST OR FEE STATUS.—
5	"(A) In general.—Any interest in trust
6	or restricted land that is not devised pursuant
7	to paragraph (1) may only be devised—
8	"(i) as a life estate to any non-Indian
9	person (the remainder interest may only be
10	devised pursuant to clause (ii), subpara-
11	graph (C), or paragraph (1)(A));
12	"(ii)(I) to the testator's lineal de-
13	scendant or heir of the 1st or 2nd degree
14	as a passive trust interest (to be known as
15	an 'eligible passive trust devisee'); or
16	"(II) if the testator does not have an
17	heir of the 1st or 2nd degree or a lineal
18	descendant, to any lineal descendant of a
19	testator's grandparent as a passive trust
20	interest (to be known as an 'eligible pas-
21	sive trust devisee'); or
22	"(iii) in fee status as provided for in
23	subparagraph (C).
24	"(B) Presumed Devise of Passive
25	TRUST INTEREST.—Any devise to an eligible

passive trust devisee, including the devise of a remainder interest from the devise of a life estate under subparagraph (A)(ii), that does not indicate whether the interest is devised as a passive trust interest or a fee interest shall be construed to devise a passive trust interest.

- "(C) DEVISE OF A FEE INTEREST.—Subject to subparagraph (D), any interest in trust or restricted land that is not devised pursuant to paragraph (1), or devised to an eligible passive trust devisee pursuant to subparagraph (A), may be devised to a non-Indian in fee status.
- "(D) LIMITATION.—Any interest in trust or restricted land that is subject to section 4 of the Act of June 18, 1934 (25 U.S.C. 464) may only be devised pursuant to such section 4, subparagraph (A) of this paragraph, or paragraph (1) of this subsection.
- "(3) Devise of a passive trust interest.—
- "(A) IN GENERAL.—The holder of an interest in trust or restricted land that is held as a passive trust interest may devise the interest as a passive trust interest only to—

1	"(i) any Indian or the Indian tribe
2	that exercises jurisdiction over the interest;
3	"(ii) the holder's lineal descendants or
4	heirs of the first or second degree;
5	"(iii) any living descendant of the de-
6	cedent from whom the holder acquired the
7	interest by devise or descent; and
8	"(iv) any person who owns a pre-exist-
9	ing interest or a passive trust interest in
10	the same parcel of land if the pre-existing
11	interest is held in trust or restricted status
12	or in passive trust status.
13	"(B) Ineligible devisees and intes-
14	TATE SUCCESSION.—A passive trust interest
15	that is devised to a person who is not eligible
16	under subparagraph (A) or that is not disposed
17	of by a valid will shall pass pursuant to the ap-
18	plicable law of intestate succession as provided
19	for in subsection (b).".
20	(b) Intestate Succession.—Subsection (b) of sec-
21	tion 207 of the Indian Land Consolidation Act (25 U.S.C.
22	2206(b)) is amended to read as follows:
23	"(b) Intestate Succession.—
24	"(1) Rules of descent.—

1	"(A) In General.—Subject to any appli-
2	cable Federal law relating to the devise or de-
3	scent of trust or restricted property, any inter-
4	est in trust or restricted land that is not dis-
5	posed of by a valid will shall—
6	"(i) descend according to a tribal pro-
7	bate code that is approved pursuant to sec-
8	tion 206; or
9	"(ii) in the case of an interest in trust
10	or restricted land to which such a code
11	does not apply, be considered an 'intestate
12	interest' and descend pursuant to para-
13	graph (2), this Act, and other applicable
14	Federal law.
15	"(B) Classifications.—For purposes of
16	applying this subsection, intestate interests re-
17	ferred to in subparagraph (A)(ii) shall be classi-
18	fied as either—
19	"(i) a devise or inheritance interest
20	(an interest acquired by a decedent
21	through devise or inheritance); or
22	"(ii) an acquired interest (an interest
23	acquired by a decedent by any means other
24	than devise or inheritance and an interest

1	acquired by a decedent through devise or
2	inheritance)—
3	"(I) if the decedent—
4	"(aa) acquired additional
5	undivided interests in the same
6	parcel as the interest, by a means
7	other than devise or inheritance
8	or
9	"(bb) acquired land adjoin-
10	ing the parcel of land that in-
11	cludes the interest; or
12	"(II) if the parcel of land that in-
13	cludes the interest includes the dece-
14	dent's spouse's residence.
15	"(2) Intestate succession.—An interest in
16	trust or restricted land described in paragraph
17	(1)(A)(ii) (an intestate interest) shall descend as
18	provided for in this paragraph:
19	"(A) Surviving indian spouse.—If a de-
20	cedent is survived by an Indian spouse and the
21	decedent's estate includes—
22	"(i) one or more acquired interests
23	the decedent's spouse shall receive all such
24	acquired interests;

1	"(ii) one or more devise or inheritance
2	Interests, and—
3	"(I) the decedent is not survived
4	by an Indian heir of the first or sec-
5	ond degree, the decedent's spouse
6	shall receive all such devise or inherit-
7	ance interests; or
8	"(Π) the decedent is survived by
9	an Indian heir of the first or second
10	degree, the decedent's devise or inher-
11	itance interest shall descend pursuant
12	to paragraph (3)(A).
13	"(B) Surviving non-indian spouse.—If
14	a decedent is survived by a non-Indian spouse
15	and the decedent's estate includes—
16	"(i) one or more acquired interests,
17	the decedent's spouse shall receive a life
18	estate in such acquired interest, and if the
19	decedent is—
20	"(I) survived by an Indian heir of
21	the 1st or 2nd degree, the remainder
22	interests shall descend pursuant to
23	paragraph (3)(A); or
24	"(II) not survived by an Indian
25	heir of the 1st or 2nd degree, the re-

1	mainder interest shall descend pursu-
2	ant to paragraph (3)(C); or
3	"(ii) one or more devise or inheritance
4	interests, and the decedent is—
5	"(I) survived by an Indian heir of
6	the 1st or 2nd degree, such devise or
7	inheritance interests shall descend
8	pursuant to paragraph (3)(A); or
9	"(II) not survived by an Indian
10	heir of the 1st or 2nd degree, such de-
11	vise or inheritance interest shall de-
12	scend pursuant to paragraph (3)(C).
13	"(C) No surviving spouse.—If the dece-
14	dent is not survived by a spouse, and the dece-
15	dent's estate includes one or more acquired in-
16	terests or one or more devise or inheritance in-
17	terests and the decedent is—
18	"(i) survived by an Indian heir of the
19	1st or 2nd degree, the acquired interests or
20	devise or inheritance interests shall de-
21	scend pursuant to paragraph (3)(A);
22	"(ii) not survived by an Indian heir of
23	the 1st or 2nd degree, the acquired inter-
24	ests or devise or inheritance interests shall
25	descend pursuant to paragraph (3)(C).

1	"(3) Rules applicable to intestate suc-
2	CESSION.—
3	"(A) Indian Heirs.—For purposes of this
4	subsection, Indian heirs of the 1st or 2nd de-
5	gree shall inherit in the following order:
6	"(i) The Indian children of the dece-
7	dent, in equal shares, or if one or more of
8	those Indian children do not survive the
9	decedent, such Indian children of the dece-
10	dent's deceased child shall inherit by right
11	of representation;
12	"(ii) If the decedent has no Indian
13	children or grandchildren (that take by
14	representation under clause (i)), to the de-
15	cedent's Indian brothers and sisters in
16	equal shares.
17	"(iii) If the decedent has no Indian
18	brothers or sisters, to the decedent's In-
19	dian parent or parents.
20	"(B) Right of Representation.—For
21	purpose of this subsection, in any case involving
22	the determination of a right of representation—
23	"(i) each interest in trust land shall
24	be equally divided into a number of shares
25	that equals the sum of—

1	"(I) the number of surviving
2	heirs in the nearest degree of kinship
3	and
4	"(II) the number of deceased
5	persons in that same degree, if any
6	who left issue who survive the dece-
7	dent;
8	"(ii) each surviving heir described in
9	clause (i)(I) shall receive 1 share; and
10	"(iii)(I) each deceased person de-
11	scribed in clause (i)(II) shall receive 1
12	share; and
13	"(II) that share shall be divided
14	equally among the surviving issue of the
15	deceased person.
16	"(C) No indian heirs.—
17	"(i) In general.—For purposes of
18	this subsection, if a decedent does not have
19	an Indian heir of the 1st or 2nd degree, an
20	interest shall descend to an Indian collat-
21	eral heir who is a co-owner of an interest
22	owned by the decedent if any.
23	"(ii) Multiple collateral
24	HEIRS.—If—

1	"(I) more than one Indian collat-
2	eral heir owns an interest in an inter-
3	est referred to in clause (i), the inter-
4	est shall descend to the collateral heir
5	that owns the largest undivided inter-
6	est in the parcel; or
7	"(II) two or more collateral heirs
8	own equal shares in an interest re-
9	ferred to in clause (i), the interest
10	passing pursuant to this subsection
11	shall be divided equally between those
12	collateral heirs that own equal shares.
13	"(iii) No ownership.—If none of the
14	decedent's collateral heirs own an interest
15	in the interest referred to in clause (i), the
16	interest shall descend to the Indian tribe
17	that exercises jurisdiction over the parcel
18	of trust or restricted lands involved, sub-
19	ject to clause (iv).
20	"(iv) Acquisition of interest.—
21	Notwithstanding clause (iii), an Indian co-
22	owner of a parcel of trust or restricted
23	land may acquire an interest subject to
24	such clause by paying into the decedent's
25	estate, before the close of the probate of

the decedent's estate, the fair market value
of the interest in such land. If more than
Indian co-owner (including the Indian
tribe referred to in clause (iii)) offers to
pay for such an interest, the highest bidder
shall acquire the interest.

"(v) Definition.—In this subparagraph, the term 'collateral heir' means the decedent's aunt, uncle, niece, nephew, and first cousin.

"(4) SPECIAL RULE RELATING TO SURVIVAL.—
For purposes of this section, an individual who fails to survive a decedent by at least 120 hours is deemed to have predeceased the decedent for the purposes of intestate succession, and the heirs of the decedent shall be determined accordingly. If it is not established by clear and convincing evidence that an individual who would otherwise be an heir survived the decedent by at least 120 hours, the individual shall be deemed to have failed to survive for the required time-period for the purposes of the preceding sentence.

23 "(5) Pretermitted spouses and chil-24 dren.—

1	"(A) Spouses.—For the purposes of this
2	section, if the surviving spouse of a testator
3	married the testator after the testator executed
4	his or her will, the surviving spouse shall re-
5	ceive the intestate share in trust or restricted
6	land that the spouse would have otherwise re-
7	ceived if the testator had died intestate. The
8	preceding sentence shall not apply to an inter-
9	est in trust or restricted land where—
10	"(i) the will is executed before the
11	date of enactment of this subsection;
12	"(ii) the testator's spouse is a non-In-
13	dian and the testator has devised his or
14	her interests in trust or restricted land to
15	an Indian or Indians;
16	"(iii) it appears from the will or other
17	evidence that the will was made in con-
18	templation of the testator's marriage to
19	the surviving spouse;
20	"(iv) the will expresses the intention
21	that it is to be effective notwithstanding
22	any subsequent marriage; or
23	"(v) the testator provided for the
24	spouse by a transfer of funds or property
25	outside of the will and an intent that the

transfer be in lieu of a testamentary provision is demonstrated by the testator's statements or is reasonably inferred from the amount of the transfer or other evidence.

"(B) CHILDREN.—For the purposes of this section, if a testator executed his or her will prior to the birth or adoption of 1 or more children of the testator and the omission is the product of inadvertence rather than an intentional omission, those children shall share in the decedent's intestate interests in trust or restricted land as if the decedent had died intestate. Any person recognized as an heir by virtue of adoption under the Act of July 8, 1940 (54 Stat 746), shall be treated as a decedent's child under this section.

"(6) DIVORCE.—

"(A) Surviving spouse.—

"(i) IN GENERAL.—For the purposes of this section, an individual who is divorced from the decedent, or whose marriage to the decedent has been annulled, shall not be considered to be a surviving spouse unless, by virtue of a subsequent

marriage, the individual is married to the decedent at the time of death. A decree of separation that does not terminate the status of husband and wife shall not be considered a divorce for the purposes of this subsection.

"(ii) Rule of construction.—
Nothing in clause (i) shall be construed to prevent an entity responsible for adjudicating interests in trust or restricted land from giving force and effect to a property right settlement if one of the parties to the settlement dies before the issuance of a final decree dissolving the marriage of the parties to the property settlement.

"(B) EFFECT OF SUBSEQUENT DIVORCE
ON A WILL OR DEVISE.—If after executing a
will the testator is divorced or the marriage of
the testator is annulled, upon the effective date
of the divorce or annulment any disposition of
interests in trust or restricted land made by the
will to the former spouse shall be deemed to be
revoked unless the will expressly provides otherwise. Property that is prevented from passing
to a former spouse based on the preceding sen-

- 1 tence shall pass as if the former spouse failed
- 2 to survive the decedent. Any provision of a will
- 3 that is revoked solely by operation of this para-
- 4 graph shall be revived by the testator's remar-
- 5 riage to the former spouse.
- 6 "(7) NOTICE.—To the extent practicable, the
- 7 Secretary shall notify the owners of trust and re-
- 8 stricted land of the provisions of this Act. The notice
- 9 may, at the discretion of the Secretary, be provided
- together with the notice required under section
- 11 207(g).".
- 12 (c) Rule of Construction.—Section 207 of the
- 13 Indian Land Consolidation Act (25 U.S.C. 2206) is
- 14 amended by adding at the end the following:
- 15 "(h) Rule of Construction.—For purposes of
- 16 subsections (a) and (b), any reference to 'applicable Fed-
- 17 eral law' shall be construed to include Public Law 91-627
- 18 (84 Stat. 1874, amending section 7 of the Act of August
- 19 9, 1946), Public Law 92-377 (86 Stat. 530), and Public
- 20 Law 92-443 (86 Stat. 744). Nothing in this section shall
- 21 be construed to amend or alter such Public Laws or any
- 22 other Federal law that provides for the devise and descent
- 23 of any trust or restricted lands located on a specific Indian
- 24 reservation.".

- 1 (d) Passive Trust Status for Trust or Re-
- 2 STRICTED LAND.—The Indian Land Consolidation Act is
- 3 amended by inserting after section 207 (25 U.S.C. 2206)
- 4 the following:
- 5 "SEC. 207A. PASSIVE TRUST STATUS FOR TRUST OR RE-
- 6 STRICTED LAND.
- 7 "(a) Passive Trust.—The owner of an interest in
- 8 trust or restricted land may submit an application to the
- 9 Secretary requesting that such interest be held in passive
- 10 trust interest status. Such application may authorize the
- 11 Secretary to amend or alter any existing lease or agree-
- 12 ment with respect to the interest that is the subject of
- 13 the application.
- 14 "(b) APPROVAL.—Upon the approval of an applica-
- 15 tion by the Secretary under subsection (a), an interest in
- 16 trust or restricted land shall be held as a passive trust
- 17 interest in accordance with this section.
- 18 "(c) Requirements.—Except as provided in this
- 19 section, an interest in trust or restricted land that is held
- 20 as a passive trust interest under this section—
- 21 "(1) shall continue to be covered under any ap-
- 22 plicable tax-exempt status and continue to be subject
- 23 to any restrictions on alienation until such interest
- is patented in fee status;

1	"(2) may, without the approval of the Sec-
2	retary, be—
3	"(A) leased;
4	"(B) mortgaged pursuant to the Act of
5	March 29, 1956 (25 U.S.C. 483a); or
6	"(C) sold or conveyed to an Indian, the In-
7	dian tribe that exercises jurisdiction over the in-
8	terest, or a co-owner of an interest in the same
9	parcel of land if the co-owner owns a pre-exist-
10	ing trust, restricted interest, or a passive trust
11	interest in the parcel; and
12	"(3) may be subject to an ordinance or resolu-
13	tion enacted under subsection (d).
14	"(d) Ordinance or Resolution for Removal of
15	STATUS.—
16	"(1) IN GENERAL.—The governing body of the
17	Indian tribe that exercises jurisdiction over an inter-
18	est in trust or restricted land that is held as a pas-
19	sive trust interest in accordance with this section
20	may enact an ordinance or resolution to allow the
21	owner of such an interest to apply to the Secretary
22	for the removal of the trust or restricted status of
23	such portion of such lands that are subject to the
24	tribe's jurisdiction.

1 "(2) Review by Secretary.—The Secretary 2 shall review and may approve an ordinance or reso-3 lution enacted by an Indian tribe pursuant to para-4 graph (1) if the Secretary determines that the ordi-5 nance or resolution is consistent with this Act and 6 will not increase fractionated ownership of Indian 7 land.

"(e) REVENUES OR ROYALTIES.—

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- "(1) IN GENERAL.—Except as provided in paragraph (2), the Secretary shall not be responsible for the collection of or accounting for any lease revenues or royalties accruing to an interest held as a passive trust interest by any person under this section.
- "(2) EXCEPTION.—Paragraph (1) shall not apply to an interest described in such paragraph if the Secretary approves an application to have such interest be taken into active trust status on behalf of an Indian or an Indian tribe pursuant to regulations enacted by the Secretary.
- "(3) Rule of construction.—Nothing in this subsection shall be construed to alter the authority or responsibility of the Secretary, if any, with respect to an interest in trust or restricted land held in active trust status, including an undivided inter-

- 1 est within the same parcel of land as an undivided
- 2 passive trust interest.
- 3 "(f) Jurisdiction over Passive Trust Inter-
- 4 EST.—An Indian tribe that exercises jurisdiction over an
- 5 interest in trust or restricted land that is devised or held
- 6 as a passive trust interest under this section shall continue
- 7 to exercise jurisdiction over the land that is held as a pas-
- 8 sive trust interest and any person holding, leasing, or oth-
- 9 erwise using such land shall be deemed to have consented
- 10 to the jurisdiction of such a tribe with respect to the use
- 11 of such land, including any impacts associated with any
- 12 use of such lands.
- 13 "(g) Probate of Passive Trust Interests.—An
- 14 interest in trust or restricted land that is held as a passive
- 15 trust interest under this section shall be subject to probate
- 16 by the Secretary pursuant to this Act and other laws ap-
- 17 plicable to the probate of trust or restricted land. Any in-
- 18 terested party may file an application to commence the
- 19 probate of an interest in trust or restricted land held as
- 20 a passive trust interest.
- 21 "(h) REGULATIONS.—The Secretary shall promul-
- 22 gate regulations to implement this section.".
- 23 (e) Partition.—Section 205 of the Indian Land
- 24 Consolidation Act (25 U.S.C. 2204) is amended by adding
- 25 at the end the following:

1	"(c) Partition.—
2	"(1) In general.—Notwithstanding any other
3	provision of law, in accordance with this subsection
4	and subject to paragraphs (2), (3), and (4)—
5	"(A) an Indian tribe may apply to the Sec-
6	retary for the partition of a parcel of land that
7	is—
8	"(i) located within the reservation of
9	the Indian tribe; or
10	"(ii) otherwise under the jurisdiction
11	of the Indian tribe; and
12	"(B) the Secretary may commence a proc-
13	ess for partitioning a parcel of land as provided
14	for in paragraphs (2)(B) and (6)(B), if—
15	"(i) an Indian tribe owns an undi-
16	vided interest in the parcel of land and
17	such tribe consents to the partition;
18	"(ii)(I) the tribe referred to in clause
19	(i) meets the ownership requirement of
20	clauses (i) or (ii) of paragraph (2)(B); or
21	"(II) the Secretary determines that it
22	is reasonable to believe that the partition
23	would be in accordance with paragraph
24	(2)(B)(iii); and

1	"(iii) the tribe referred to in para-
2	graph (3), if any, consents to the partition.
3	For purposes of this subsection, the term 'eligible
4	Indian tribe' means an Indian tribe described in sub-
5	paragraph (A) and (B)(i).
6	"(2) Tribal ownership.—A parcel of land
7	may be partitioned under this subsection if, with re-
8	spect to the eligible Indian tribe involved—
9	"(A) the tribe owns an undivided interest
10	in the parcel of land; and
11	"(B)(i) the tribe owns 50 percent or more
12	of the undivided interest in the parcel;
13	"(ii) the tribe is the owner of the largest
14	quantity of undivided interest in the parcel; or
15	"(iii) the owners of undivided interests
16	equal to at least 50 percent of the undivided in-
17	terests in the parcel (including any undivided
18	interest owned by the tribe) consent or do not
19	object to the partition.
20	"(3) Tribal consent.—A parcel of land that
21	is located within the reservation of an Indian tribe
22	or otherwise under the jurisdiction of an Indian tribe
23	shall be partitioned under this subsection only if the
24	Indian tribe does not object to the partition.

1	"(4) APPLICABILITY.—This subsection shall not
2	apply to any parcel of land that is the bona fide resi-
3	dence of any person unless the person consents to
4	the partition in writing.
5	"(5) Partition in Kind.—
6	"(A) IN GENERAL.—The Secretary shall
7	commence the partition process described in
8	subparagraph (B) if—
9	"(i) an eligible Indian tribe applies to
10	partition a parcel of land under this para-
11	graph; and
12	"(ii)(I) the Secretary determines that
13	the Indian tribe meets the applicable own-
14	ership requirements of clause (i) or (ii) of
15	paragraph (2)(B); or
16	"(II) the Secretary determines that it
17	is reasonable to believe that the partition
18	would be in accordance with paragraph
19	(2)(B)(iii).
20	"(B) Partition process.—In carrying
21	out any partition, the Secretary shall—
22	"(i) provide, to each owner of any un-
23	divided interest in the parcel to be parti-
24	tioned, through publication or other appro-

1	priate means, notice of the proposed parti-
2	tion;
3	"(ii) make available to any interested
4	party a copy of any proposed partition
5	plan submitted by an Indian tribe or pro-
6	posed by the Secretary; and
7	"(iii) review—
8	"(I) any proposed partition plan
9	submitted by any owner of an undi-
10	vided interest in the parcel; and
11	"(II) any comments or objections
12	concerning a partition, or any pro-
13	posed plan of partition, submitted by
14	any owner or any other interested
15	party.
16	"(C) Determination not to parti-
17	TION.—If the Secretary determines that a par-
18	cel of land cannot be partitioned in a manner
19	that is fair and equitable to the owners of the
20	parcel, the Secretary shall inform each owner of
21	the parcel of—
22	"(i) the determination of the Sec-
23	retary; and
24	"(ii) the right of the owner to appeal
25	the determination.

1	"(D) Partition with consent of
2	QUALIFIED INDIAN TRIBE.—If the Secretary de-
3	termines that a parcel of land may be parti-
4	tioned in a manner that is fair and equitable to
5	the owners of the parcel, and the Indian tribe
6	meets the applicable ownership requirements
7	under clause (i) or (ii) of paragraph (2)(B), the
8	Secretary shall—
9	"(i) approve a plan of partition;
10	"(ii) provide notice to the owners of
11	the parcel of the determination of the Sec-
12	retary;
13	"(iii) make a copy of the plan of par-
14	tition available to each owner of the parcel;
15	and
16	"(iv) inform each owner of the right
17	to appeal the determination of the Sec-
18	retary to partition the parcel in accordance
19	with the plan.
20	"(E) Partition with consent; implied
21	CONSENT.—If the Secretary determines that a
22	parcel may be partitioned in a manner that is
23	fair and equitable to the owners of the parcel,
24	but the Indian tribe involved does not meet the
25	applicable ownership requirements under clause

1	(i) or (ii) of paragraph (2)(B), the Secretary
2	shall—
3	"(i)(I) make a plan of partition avail-
4	able to the owners of the parcel; and
5	"(II) inform the owners that the par-
6	cel will be partitioned in accordance with
7	the plan if the owners of 50 percent or
8	more of undivided ownership interest in
9	the parcel either—
10	"(aa) consent to the partition; or
11	"(bb) do not object to the parti-
12	tion by such deadline as may be es-
13	tablished by the Secretary;
14	"(ii) if the owners of 50 percent or
15	more of undivided ownership interest in
16	the parcel consent to the partition or do
17	not object by a deadline established by the
18	Secretary under clause (i)(II)(bb), inform
19	the owners of the parcel that—
20	"(I) the plan for partition is
21	final; and
22	"(II) the owners have the right
23	to appeal the determination of the
24	Secretary to partition the parcel; and

1	"(iii) if the owners of 50 percent or
2	more of the undivided ownership interest
3	in the parcel object to the partition, inform
4	the Indian tribe of the objection.
5	"(F) Successive partition plans.—In
6	carrying out subparagraph (E) in accordance
7	with paragraph (2)(B)(iii), the Secretary may,
8	in accordance with subparagraph (E)—
9	"(i) approve 1 or more successive
10	plans of partition; and
11	"(ii) make those plans available to the
12	owners of the parcel.
13	"(G) Plan of Partition—A plan of par-
14	tition approved by the Secretary in accordance
15	with subparagraph (D) or (E)—
16	"(i) may determine that 1 or more of
17	the undivided interests in a parcel are not
18	susceptible to a partition in kind;
19	"(ii) may provide for the sale or ex-
20	change of those undivided interests to—
21	"(I) 1 or more of the owners of
22	undivided interests in the parcel; or
23	"(II) the Secretary in accordance
24	with section 213: and

1	"(iii) shall provide that the sale of any
2	undivided interest referred to in clause (ii)
3	shall be for not less than the fair market
4	value of the interest.
5	"(6) Partition by sale.—
6	"(A) IN GENERAL.—The Secretary shall
7	commence the partition process described in
8	subparagraph (B) if—
9	"(i) an eligible Indian tribe applies to
10	partition a parcel of land under this sub-
11	section; and
12	"(ii)(I) the Secretary determines that
13	the Indian tribe meets the applicable own-
14	ership requirements of clause (i) or (ii) of
15	paragraph (2)(B); or
16	"(II) the Secretary determines that it
17	is reasonable to believe that the partition
18	would be in accordance with paragraph
19	(2)(B)(iii).
20	"(B) Partition process.—In carrying
21	out any partition of a parcel, the Secretary—
22	"(i) shall conduct a preliminary ap-
23	praisal of the parcel·

1	"(ii) shall provide, to the owners of
2	the parcel, through publication or other ap-
3	propriate means—
4	"(I) notice of the application of
5	the Indian tribe to partition the par-
6	cel; and
7	"(II) access to the preliminary
8	appraisal conducted in accordance
9	with clause (i);
10	"(iii) shall inform each owner of the
11	parcel of the right to submit to the Sec-
12	retary comments relating to the prelimi-
13	nary appraisal;
14	"(iv) may, based on comments re-
15	ceived under clause (iii), modify the pre-
16	liminary appraisal or provide for the con-
17	duct of a new appraisal; and
18	"(v) shall—
19	"(I) issue a final appraisal for
20	the parcel;
21	"(II) provide to the owners of the
22	parcel and the appropriate Indian
23	tribes access to the final appraisal;
24	and

1	"(III) inform the Indian tribes of
2	the right to appeal the final appraisal.
3	"(C) Purchase by qualified indian
4	TRIBE.—If an eligible Indian tribe agrees to
5	pay fair market value for a partitioned parcel,
6	as determined by the final appraisal of the par-
7	cel issued under subparagraph $(B)(v)(I)$
8	(including any appraisal issued by the Secretary
9	after an appeal by the Indian tribe under sub-
10	paragraph (B)(v)(III)), and the Indian tribe
11	meets the applicable ownership requirements of
12	clause (i) or (ii) of paragraph (2)(B), the Sec-
13	retary shall—
14	"(i) provide to each owner of the par-
15	cel notice of the decision of the Indian
16	tribe; and
17	"(ii) inform the owners of the right to
18	appeal the decision (including the right to
19	appeal any final appraisal of the parcel re-
20	ferred to in subparagraph $(B)(v)(III)$).
21	"(D) Partition with consent; implied
22	CONSENT.—
23	"(i) In general.—If an eligible In-
24	dian tribe agrees to pay fair market value
25	for a partitioned parcel, as determined by

1	the final appraisal of the parcel issued
2	under subparagraph $(B)(v)(I)$ (including
3	any appraisal issued by the Secretary after
4	an appeal by the Indian tribe under sub-
5	paragraph (B)(v)(III)), but does not meet
6	the applicable ownership requirements of
7	clause (i) or (ii) of paragraph (2)(B), the
8	Secretary shall—
9	"(I) provide notice to the owners
10	of the undivided interest in the parcel;
11	and
12	"(II) inform the owners that the
13	parcel will be partitioned by sale un-
14	less the partition is opposed by the
15	owners of 50 percent or more of the
16	undivided ownership interest in the
17	parcel.
18	"(ii) Failure to object to parti-
19	TION.—If the owners of 50 percent or
20	more of undivided ownership interest in or
21	to a parcel consent to the partition or the
22	parcel, or do not object to the partition by
23	such deadline as may be established by the
24	Secretary, the Secretary shall inform the
25	owners of the parcel of the right to appeal

1	the determination of the Secretary
2	(including the results of the final appraisal
3	issued under subparagraph $(B)(v)(I)$.
4	"(iii) Objection to partition.—If
5	the owners of 50 percent or more of the
6	undivided ownership interest in a parcel
7	object to the partition of the parcel—
8	"(I) the Secretary shall notify the
9	Indian tribe of the objection; and
10	"(II) the Indian tribe and the
11	Secretary may agree to increase the
12	amount offered to purchase the undi-
13	vided ownership interests in the par-
14	cel.
15	"(7) Enforcement.—
16	"(A) In general.—If, with respect to a
17	parcel, a partition in kind is approved under
18	subparagraph (D) or (E) of paragraph (5), or
19	a partition by sale is approved under paragraph
20	(6)(C), and the owner of an interest in or to the
21	parcel fails or refuses to convey the interest to
22	the Indian tribe, the Indian tribe or the United
23	States mav—

1	"(1) bring a civil action in the United
2	States district court for the district in
3	which the parcel is located; and
4	"(ii) request the court to issue an ap-
5	propriate order for the partition in kind, or
6	partition by sale to the Indian tribe, of the
7	parcel.
8	"(B) Federal role.—With respect to
9	any civil action brought under subparagraph
10	(A)—
11	"(i) the United States—
12	"(I) shall receive notice of the
13	civil action; and
14	"(II) may be a party to the civi
15	action; and
16	"(ii) no civil action brought under this
17	section shall be dismissed, and no relief re-
18	quested shall be denied, on the ground that
19	the civil action is against the United States
20	or that the United States is an indispen-
21	sable party.".
22	SEC. 4. OTHER AMENDMENTS.
23	(a) Other Amendments.—The Indian Land Con-
24	solidation Act (25 U.S.C. 2201 et seq.) is amended—

1	(1) in section 205(a) (25 U.S.C. 2204(a)), by
2	striking "over 50 per centum of the undivided inter-
3	ests" and inserting "undivided interests equal to at
4	least 50 percent of the undivided interest";
5	(2) in section 206 (25 U.S.C. 2205)—
6	(A) in subsection (a), by striking para-
7	graph (3) and inserting the following:
8	"(3) Tribal probate codes.—The Secretary
9	shall not approve a tribal probate code, or an
10	amendment to such a code, that prevents the devise
11	of an interest in trust or restricted land to—
12	"(A) an Indian lineal descendant of the
13	original allottee; or
14	"(B) to an Indian who is not a member of
15	the tribe that exercises jurisdiction over such an
16	interest;
17	unless the code provides for the renouncing of inter-
18	ests (to eligible devisees pursuant to such a code),
19	the opportunity for a devisee who is the testator's
20	spouse or lineal descendant to reserve a life estate,
21	and payment of fair market value in the manner
22	prescribed under subsection (c)(2).";
23	(B) in subsection $(c)(1)$ —

1	(i) by striking "section 207(a)(6)(A)"
2	and inserting "sections 207(a)(2)(A)(ii),
3	207(a)(2)(C), and $207(a)(3)$ "; and
4	(ii) by striking the last sentence and
5	inserting "The Secretary shall transfer
6	such payments to any person or persons
7	who would have received an interest in
8	land if the interest had not been acquired
9	by the tribe pursuant to this paragraph.";
10	and
11	(C) in subsection (e)(2)—
12	(i) in subparagraph (A)—
13	(I) by striking "(A) IN GEN-
14	ERAL.—Paragraph" and inserting the
15	following:
16	"(A) Nonapplicability to certain in-
17	TERESTS.—
18	"(i) In General.—Paragraph";
19	(II) by striking "if, while" and
20	inserting the following: "if—
21	"(I) while";
22	(III) by striking the period and
23	inserting "; or"; and
24	(IV) by adding at the end the fol-
25	lowing:

1 "(II) the interest is part of a 2 family farm that is devised to a mem-3 ber of the decedent's family if the devisee agrees that the Indian tribe that exercises jurisdiction over the land 6 will have the opportunity to acquire 7 the interest for fair market value if 8 the interest is offered for sale to an 9 entity that is not a member of the 10 family of the owner of the land. RECORDING OF INTEREST.— 11 "(ii) 12 Upon the request of an Indian tribe de-13 scribed in clause (i)(II), a restriction relat-14 ing to the acquisition by such tribe of an 15 interest in the family farm involved shall 16 be recorded as part of the deed relating to 17 the interest involved. 18 Rule of construction.— 19 Nothing in clause (i)(II) shall be construed 20 to prevent or limit the ability of an owner 21 of land to which that clause applies to 22 mortgage the land or to limit the right of

the entity holding such a mortgage to fore-

close or otherwise enforce such a mortgage

agreement pursuant to applicable law.

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25

1	"(iv) Definition.—In this para-
2	graph, the term 'member of the decedent's
3	family' means the decedent's lineal de-
4	scendant, a lineal descendant of the grand-
5	parent of the decedent, the spouse of any
6	such descendant, or the decedent's
7	spouse."; and
8	(ii) in subparagraph (B), by striking
9	"subparagraph (A)" and all that follows
10	through "207(a)(6)(B)" and inserting
11	"paragraph (1)"; and
12	(3) in section 207 (25 U.S.C. 2206)—
13	(A) in subsection (c)—
14	(i) by redesignating paragraph (3) as
15	paragraph (4); and
16	(ii) by inserting after paragraph (2)
17	the following:
18	"(3) Alienation of joint tenancy inter-
19	ESTS.—
20	"(A) IN GENERAL.—With respect to any
21	interest held as a joint tenancy pursuant to this
22	subsection—
23	"(i) nothing in this subsection shall be
24	construed to alter the ability of the owner
25	of such an interest to convey a life estate

1	in the owner's undivided joint tenancy in-
2	terest; and
3	"(ii) only the last remaining owner of
4	such an interest may devise or convey
5	more than a life estate in such an interest.
6	"(B) APPLICATION OF PROVISION.—This
7	paragraph shall not apply to any conveyance,
8	sale, or transfer that is part of an agreement
9	referred to in subsection (e) or to a co-owner of
10	a joint tenancy interest."; and
11	(B) in subsection (g)(5), by striking "this
12	section" and inserting "subsections (a) and
13	(b)";
14	(4) in section 213 (25 U.S.C. 2212)—
15	(A) in subsection $(a)(2)$, by striking "(A)
16	IN GENERAL.—" and all that follows through
17	"subparagraph (A), the Secretary" and insert-
18	ing "The Secretary";
19	(B) in subsection (b)(4), by inserting be-
20	fore the period the following: "through the use
21	of policies and procedures designed to accom-
22	modate the voluntary sale of interests under the
23	pilot program (established by this Act) though
24	the elimination of duplicate conveyance docu-
25	ments, administrative proceedings, and trans-

1	actions, notwithstanding the existence of any
2	otherwise applicable policy, procedure, or regu-
3	lation"; and
4	(C) in subsection (c)—
5	(i) in paragraph (1)(A), by striking
6	"landowner upon payment" and all that
7	follows through the period and inserting
8	the following: "landowner—
9	"(i) upon payment by the Indian land-
10	owner of the amount paid for the interest
11	by the Secretary; or
12	"(ii) if the Indian referred to in this
13	subparagraph provides assurance that the
14	purchase price will be paid by pledging rev-
15	enue from any source, including trust re-
16	sources, and the Secretary determines that
17	the purchase price will be paid in a timely
18	and efficient manner.";
19	(ii) in paragraph (1)(B), by inserting
20	"unless the interest is subject to a fore-
21	closure of a mortgage pursuant to the Act
22	of March 29, 1956 (25 U.S.C. 483a)" be-
23	fore the period; and

1	(iii) in paragraph (3), by striking "10
2	percent of more of the undivided interests"
3	and inserting "an undivided interest";
4	(5) in section 214 (25 U.S.C. 2213), by striking
5	subsection (b) and inserting the following:
6	"(b) Application of Revenue from Acquired
7	Interests to Land Consolidation Pilot Pro-
8	GRAM.—
9	"(1) In General.—The Secretary shall have a
10	lien on any revenue accruing to an interest described
11	under subsection (a) until the Secretary provides for
12	the removal of the lien under paragraph (3) or (4).
13	"(2) REQUIREMENTS.—Until Secretary removes
14	the lien from an interest of land as provided for in
15	paragraph (1)—
16	"(A) any lease, resource sale contract,
17	right-of-way, or other document evidencing a
18	transaction affecting the interest shall contain a
19	clause providing that all revenue derived from
20	the interest shall be paid to the Secretary;
21	"(B) any revenue derived from any interest
22	acquired by the Secretary pursuant to section
23	213 shall be paid into the fund created under
24	section 216; and

1	"(C) the Secretary may approve a trans-
2	action covered under this section on behalf of a
3	tribe notwithstanding any other provision of
4	law, including section 16 of the Act of June 18,
5	1934 (commonly referred to as the Indian Re-
6	organization Act, (25 U.S.C. 476)).
7	"(3) FINDINGS BY SECRETARY.—The Secretary
8	may remove a lien referred to in (1) if the Secretary
9	makes a finding that—
10	"(A) the costs of administering the interest
11	will equal or exceed the projected revenues for
12	the parcel of land involved;
13	"(B) in the discretion of the Secretary, it
14	will take an unreasonable period of time for the
15	parcel of land to generate revenue that equals
16	the purchase price paid for the interest; or
17	"(C) a subsequent decrease in the value of
18	land or commodities associated with the parcel
19	of land make it likely that the interest will be
20	unable to generate revenue that equals the pur-
21	chase price paid for the interest in a reasonable
22	time.
23	"(4) Removal of Lien.—Pursuant to the con-
24	sultations referred to in section 213(b)(3), the Sec-
25	retary shall periodically remove the lien referred to

1	in paragraph (1) from interests in land acquired by
2	the Secretary.";
3	(6) in section 216 (25 U.S.C. 2215)—
4	(A) in subsection (a), strike paragraph (2)
5	and insert the following:
6	"(2) collect all revenues received from the lease,
7	permit, or sale of resources from interests acquired
8	under section 213 or paid by Indian landowners
9	under section 213."; and
10	(B) in subsection (b)—
11	(i) in paragraph (1)—
12	(I) in the matter preceding sub-
13	paragraph (A), by striking "Subject
14	to paragraph (2), all" and inserting
15	"All";
16	(II) in subparagraph (A), by
17	striking "and" at the end;
18	(III) in subparagraph (B), by
19	striking the period and inserting ";
20	and"; and
21	(IV) by adding at the end the fol-
22	lowing:
23	"(C) be used to acquire undivided interests
24	on the reservation where the income was de-
25	rived.": and

1	(ii) by striking paragraph (2) and in-
2	serting the following:
3	"(2) Use of funds.—The Secretary may uti-
4	lize the revenue deposited in the Acquisition Fund
5	under paragraph (1) to acquire some or all of the
6	undivided interests in any parcels of land pursuant
7	to section 205.";
8	(7) in section 217 (25 U.S.C. 2216)—
9	(A) in subsection (e)(3), by striking
10	"prospective applicants for the leasing, use, or
11	consolidation of" and insert "any person that is
12	leasing, using or consolidating, or is applying
13	to, lease, use, or consolidate,"; and
14	(B) by striking subsection (f) and inserting
15	the following:
16	"(f) Purchase of Land by Tribe.—
17	"(1) IN GENERAL.—Before the Secretary ap-
18	proves an application to terminate the trust status
19	or remove the restrictions on alienation from a par-
20	cel of trust or restricted land, the Indian tribe that
21	exercises jurisdiction over such a parcel shall have
22	the opportunity to match any offer contained in such
23	application, or where there is no purchase price of-
24	fered, to acquire the interest in such land by paying
25	the fair market value of such interest.

1	"(2) Exception for family farms.—Para-
2	graph (1) shall not apply to a parcel of trust or re-
3	stricted land that is part of a family farm that is
4	conveyed to a member of the landowner's family (as
5	defined in section 206(c)(2)(A)(iv)) if the tribe that
6	exercises jurisdiction over the land is afforded the
7	opportunity to purchase the interest if the interest
8	is offered for sale to an entity that is not a member
9	of the family of the owner of the land. Section
10	206(c)(2)(A) shall apply with respect to the record-
11	ing and mortgaging of the trust or restricted land
12	referred to in the preceding sentence."; and
13	(8) in section $219(b)(1)(A)$ (25 U.S.C.
14	2219(b)(1)(A)), by striking "100" and inserting
15	"90".
16	(b) Definition.—
17	(1) In General.—Section 202(2) of the Indian
18	Land Consolidation Act (25 U.S.C. 2201(2)) is
19	amended—
20	(A) by striking "means any" and inserting
21	the following: "means—
22	"(A) any";
23	(B) by striking "or any person who has
24	been found to meet" and inserting the fol-
25	lowing: "or

1	"(B) any person who meets"; and
2	(C) by striking "if the Secretary" and all
3	that follows through the semicolon and insert-
4	ing ", except that the Secretary may promul-
5	gate regulations to exclude any definition if the
6	Secretary determines that the definition is not
7	consistent with the purposes of this Act, or
8	"(C) with respect to the ownership, devise,
9	or descent of trust or restricted land in the
10	State of California, any person who meets the
11	definition of Indians of California as contained
12	in section 1 of the Act of May 18 , 1928 (25
13	U.S.C. 651), until otherwise provided by Con-
14	gress pursuant to section 809(b) of Public Law
15	94-437 (25 U.S.C. 1679(b));".
16	(2) Effective date.—Any exclusion referred
17	to in the amendment made by paragraph $(1)(C)$
18	shall apply only to those decedents who die after the
19	Secretary of the Interior promulgates the regulation
20	providing for such exclusion.
21	(c) Mortgages and Deeds of Trust.—The Act
22	of March 29, 1956 (25 U.S.C. 483a) is amended in the
23	first sentence of subsection (a) by inserting "(including
24	land owned by any person in passive trust status pursuant

- 1 to section 207A of the Indian Land Consolidation Act)"
- 2 after "land" the first place that such appears.
- 3 (d) Issuance of Patents.—Section 5 of the Act of
- 4 February 8, 1887 (25 U.S.C. 348) is amended by striking
- 5 the second proviso and inserting the following: "Provided,
- 6 That the rules of intestate succession under the Indian
- 7 Land Consolidation Act (25 U.S.C. 2201 et seq.)
- 8 (including a tribal probate code approved under that Act
- 9 or regulations promulgated under that Act) shall apply
- 10 thereto after those patents have been executed and deliv-
- 11 ered:".
- 12 (e) Transfers of Restricted Indian Land.—
- 13 Section 4 of the Act of June 18, 1934 (25 U.S.C. 464),
- 14 is amended in the first proviso by striking ", in accordance
- 15 with" and all that follows through the colon and inserting
- 16 "in accordance with the Indian Land Consolidation Act
- 17 (25 U.S.C. 2201 et seq.) (including a tribal probate code
- 18 approved under that Act or regulations promulgated under
- 19 that Act):".
- 20 SEC. 5. EFFECTIVE DATE.
- This amendment made by this Act shall not apply
- 22 to the estate of an individual who dies prior to the later
- 23 of—
- (1) the date that is 1 year after the date of en-
- actment of this Act; or

- 1 (2) the date specified in section 207(g)(5) of
- the Indian Land Consolidation Act (25 U.S.C.
- 3 2206(g)(5)).

Passed the Senate November 20, 2002.

Attest:

JERI THOMSON,

Secretary.